

On May 2, 2023, the Court entered a Temporary Restraining Order (ECF) No. 23, "TRO") appointing Mr. McNamara as the temporary receiver over the Receivership Entities.¹ The appointment was confirmed on May 22, 2023 with the Court's entry of the Order Entering Stipulated Preliminary Injunction (ECF No. 38, "PI"). The Receiver was given a number of duties under the TRO and PI including: (1) taking custody and control of the Receivership Entities' Assets and Documents, PI ¶ 14(b) and (c); (2) preserving the value of the Receivership Entities' Assets and Documents, PI ¶ 14(d) and (e); (3) securing each location from which the Receivership Entities operated their businesses, PI ¶ 14(h); (4) protecting the interests of consumers who transacted business with the Receivership Entities, PI ¶ 14(k); (5) providing an accounting of the Assets and financial condition of the receivership to the Court, PI ¶ 14(1); (6) instituting legal action as the Receiver deems necessary and advisable to preserve or recover the Assets of the Receivership Entities, PI ¶ 14(m); (7) issuing subpoenas and conducting discovery on behalf of the receivership estate, PI ¶ 14(n); (8) opening a bank account for funds of the Receivership Entities, serving copies of monthly account statements on all parties and maintaining accurate records of all receipts and expenditures, PI ¶ 14(o) and (p); (9) providing both the FTC and Defendants access to the Receivership Entities' premises and documents, PI ¶ 14(q) and (r); (10) suspending the Receivership Entities' business operations if, in the Receiver's judgment, they ¹ Receivership Entities are defined in the TRO to mean the Corporate Defendant (SL Finance LLC and its subsidiaries, affiliates, successors, and assigns), as well as any other entity that has conducted any business related to Defendants' marketing of Debt Relief Services, including receipt of Assets derived from any activity that is the subject of the Complaint in this matter, and that the Receiver determines is controlled or owned by any Defendant. See TRO Definition M,

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Pursuant to the procedure outlined at ¶ 14(u) of the TRO, the Receiver designated additional entities to be Receivership Entities based on his determination that they received Assets derived from Defendants' student loan debt relief business and were controlled or owned by a Defendant. These included Debt Consulting Services, Inc. and ACM Marketing LLC.

could not continue lawfully and profitably, PI \P 14(t); and (11) identifying additional Receivership Entities, PI \P 14(u).

On October 24, 2023, the Court entered an Order Granting Stipulation for Permanent Injunction, Monetary Relief, and Other Relief as to all Defendants (ECF No. 56). The Order identified a number of assets which the Defendants either had to turn over to the Receiver for liquidation or provide equivalent value to the FTC. The Receiver was directed to wind up the Receivership Entities and liquidate all assets within 180 days after entry of the Order, although extensions could be granted for good cause.

The Receiver moved to extend the Receivership on June 25, 2024 (ECF No. 64) because a Motion to Approve Settlement Agreement with Non-Party Payment Automation Network, Inc. and Allocation of Proceeds (ECF No. 58) remained pending before the Court. On July 17, 2024, the Court granted the Motion to Approve and Allocate (ECF No. 65), as well as the Motion to Extend Completion Deadline for Receivership which extended the completion deadline for the receivership until September 23, 2024 (ECF No. 66).

With the case settled as to all parties, all motions having been resolved, and the Receiver having fulfilled his duties under the PI as described below, the Receiver now presents this Final Report, requests discharge, and seeks final payment of fees and expenses.

FINAL REPORT

As described in greater detail in previous reports, and in line with his duties, the Receiver secured the site that the Receivership Entities used for their business; examined business and financial records; prepared an assessment whether the business could operate lawfully and profitably, ultimately concluding that it could not; ensured that consumer payments to Defendants were suspended; pursued ////

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claims against third parties; and provided updates to consumers on the case on an ongoing basis.²

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Immediate Access

I.

At the time of the Receiver's appointment on May 2, 2023, Receivership Entity SL Finance LLC was operating its business from 12900B Garden Grove Boulevard, Suite 170, Garden Grove, California ("Garden Grove"). On May 4, 2023, supported by law enforcement officers, the site was secured, and a locksmith was retained to change all exterior locks. Access was provided to counsel and other representatives of the FTC as required by the TRO. Once the site and assets were secure, the Receiver suspended operations in compliance with the TRO and began the process of assessing Defendants' business.

12900B Garden Grove Boulevard, Suite 170, Garden Grove, California

When we arrived at the Garden Grove site, only three employees were present – Mark Manansala (the supervisor), Jun Chang, and a call center employee. The business operated from a 2,000 square foot suite in a Class C office building and consisted of a call room with three offices, a breakroom, twelve cubicles, and a manager's desk. Only one office appeared in use, while the other two were being used for storage. We conducted lengthy interviews of those present and secured the limited hard copy documents onsite. We supervised the FTC's Digital Forensics Unit in creating forensic images of selected desktop computers, including Mark Manansala's MacBook.

The Castillo brothers were not initially cooperative and failed to provide administrative passwords to access Receivership Entities' accounts for email, QuickBooks, and their customer relationship management ("CRM") platform,

² This Final Report is a summary of activities which are detailed more fully in the Receiver's Preliminary Report (ECF No. 29, filed May 12, 2023), a First Interim Fee Application (ECF No. 43), and a First Interim Status Report (ECF No. 57, filed November 10, 2023).

DebtPayPro. Over the next couple of days and after numerous telephone calls and emails with defense counsel, we ultimately prepared to file an Affidavit of Non-Compliance and Order to Show Cause re: Contempt. Only after this extreme measure did we receive the requested passwords.

The few hard copy records that were onsite were boxed up and taken to the Receiver's secure storage unit. The offices were returned to the landlord at the end of May, after the PI was entered.

B. 9480 S. Eastern Avenue, Suite 269, Las Vegas, Nevada

Consistent with ¶ 14(u) of the TRO, the Receiver designated Debt

Consulting Services Inc. as a Receivership Entity ("DCS"). On the afternoon of

May 4, the Receiver and deputy traveled to Las Vegas from Orange County to take
control of this new location. However, upon arrival, the DCS office was vacant.

DCS was still listed on the building directory, but the space was empty. As such,
no further action was taken at that location.

II.

The Receiver's Investigation of Defendants' Business

A. ACM Marketing, LLC

ACM Marketing, LLC ("ACM") was owned and operated by Defendants Christian and Michael Castillo. The company was formed in 2022 to buy and sell leads for SL Finance and DCS. Initial financing came from either, or both, Receivership Entities. ACM had no physical location, no employees, and was created solely to work in conjunction with SL Finance and DCS. Pursuant to ¶ 14(u) of the TRO, on May 22, 2023, the Receiver declared that it qualified as a Receivership Entity.

B. Defendants' Student Loan Debt Relief Business

The Receiver's initial investigation confirmed that Defendants' student loan debt relief operations were based upon practices prohibited by the TRO, including advance fees and deceptive representations to consumers. Through a review of

electronic records, hard copy documents found onsite, Defendants' DebtPayPro customer relationship management database ("DPP"), and employee interviews, the Receiver was able to confirm that SL Finance and DCS operated as a common enterprise with overlapping ownership and employees. Both offered Debt Relief Services as defined in the TRO and DCS's operations were funded in substantial part by money generated by SL Finance's student loan debt relief operation.

Onsite supervisor Mark Manansala confirmed he began with SL Finance in late 2018 or early 2019. He described all the current employees as being in "sales." It was never a large operation and at its peak only employed ten to twelve staff, not including the Castillo brothers.³

Our review of electronic records revealed that SL Finance sourced its customers via leads purchased via ACM or directly from multiple sources. These leads would result in inbound calls, and callers would state that they had seen ads or received a voicemail or email message about "loan forgiveness."

1. <u>Unlawful Advance Fees</u>

The Receiver's investigation confirmed the allegations in the TRO that Defendants were taking advance fees in violation of the Telemarketing Sales Rule (16 C.F.R. § 310, "TSR"). The rule prohibits debt relief operators from requesting or receiving payment of any fee unless and until (A) the telemarketer has settled at least one debt pursuant to an agreement executed by the customer, and (B) the customer has made at least one payment pursuant to that agreement.⁴

³ Manansala stated the Castillo brothers were moving away from the student loan debt relief business to a debt validation business under the DCS banner. This was verified by our review of DPP records which indicated a sharp decline in new student loan debt relief clients beginning around October 2022, with only a handful of clients enrolled after January 2023, and enrollment of debt validation consumers beginning around the same time.

⁴ There is a narrow exception to this prohibition, known as the escrow exception, which allows debt relief operators to take advance fees through the use of escrow accounts where very stringent requirements are met. This exception is not applicable here.

Once a consumer was enrolled, the process of applying for student loan relief, which Defendants referred to as "processing," appeared to be hit and miss, and we were unable to find any evidence that Defendants were successfully submitting reduced-payment plan applications with any regularity.

What is clear is the TSR was violated because at no time did Defendants wait for (1) applications to be processed, (2) consumers to be enrolled in a new student loan program, and (3) consumers to make at least one payment for the new loan before charging consumers. Often, consumers were charged their first monthly payment as soon as they signed up with Defendants' sales agent and, in fact, Manansala stated that Defendants would wait for consumers to make their first payments to SL Finance before the "processing" began at all; therefore, all of the payments received by Defendants qualified as unlawful advance fees.

In addition to the initial fee of \$999 for SL Finance's services, many consumers were charged a recurring monthly fee of \$39, purportedly for recertification, well in advance of completion of the annual recertification applications (and, as such, these monthly payments are also unlawful advance fees).

2. <u>Deceptive Sales Practices and Misrepresentations</u>

Our review of limited scripts, training materials, and sales directives confirmed that deceptive representations were ingrained in the business.

Defendants made substantial misrepresentations throughout the sales process — most notably, misrepresentations related to the availability of loan forgiveness and Defendants' affiliation with the Department of Education. Defendants routinely "guaranteed" that consumers would be placed in a loan forgiveness program.

Consumers were told that, if they qualified for the loan forgiveness program, they would not have to pay back the full amount of their student loan debt. In fact, the call scripts stated, "the way the programs work is you're only required to pay a small portion of your loans back & whatever you DONT repay back will be

completely forgiven & discharged by the Department of Education." *See* ECF No. 29-1.

Typical call scripts included basic qualifying questions regarding the amount of the consumer's student loan debt, their employment status and income, marital status, and family size. Once the information was obtained, the scripts called for the sales representative to "HOLD & MARINATE" the call, during which time, the sales representative would run the information through DPP to generate the quote. The consumer was then told that the quote had been provided by the Department of Education. At this point during the call, the sales representative would email the consumer a "Borrower Eligibility Confirmation," autogenerated by DPP, which included the consumer's loan information and stated that the consumer was "confirmed for the following government program, [Program Title]" – all without the sales representative ever contacting the Department of Education. *Id.*

Sales representatives were required to go through a set of "mandatory" Sales Compliance Questions with consumers once their application was completed. Although the script clearly states that the initial payment made by the consumer was for document preparation services and would not be applied to the consumer's student loan debt, follow up emails and phone calls with consumers completely contradicted this and consumers were told that those payments were being made to their student loan servicer. *Id*.

C. Defendants' Debt Validation Business

Defendants' effort to pivot to debt validation services via DCS was nascent and drastically smaller than the SL Finance operation. DCS was subsidized by funds generated from SL Finance's student loan debt relief business and, at the

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time of the receivership, was not profitable. Because it was largely subsidized by SL Finance, the Receiver suspended operations.⁵

Implementation of the Preliminary Injunction

III.

Defendants stipulated to a preliminary injunction on May 12, 2023, which was entered by the Court on May 22, 2023 (ECF No. 38, "PI"). The PI confirmed Mr. McNamara's appointment as permanent receiver and his duties and authorities as previously outlined in the TRO.

A. Wind Down of Garden Grove Site

After entry of the PI, the Receiver completed the process of closing the Garden Grove location and returning the premises to the landlord. Onsite records were boxed up, as well as any electronics, and taken to the Receiver's secure storage location. The minimal office furniture had little to no value and was abandoned at the site.

B. Settlement with Merchant Processor

Payment Automation Network, Inc. ("PAN") and its principal, Kenneth Martinez ("Martinez") played an essential and knowing role in aiding and abetting the unlawful student loan debt relief schemes at the heart of the FTC Actions⁶ – schemes which resulted in millions of dollars in consumer losses. Both SL Finance, as well as DCS, utilized PAN for their payment processing.

During the course of his investigation, the Receiver and his team reviewed thousands of emails and utilized the Expedited Discovery provision of the PI (¶ 23)

⁵ While the TRO and PI provide the Receiver may continue to operate any defendant business which is lawful and profitable, because DCS was not profitable, we did not analyze whether it could operate lawfully.

⁶ PAN also provided payment processing services for Receivership Entities in a related matter styled, *Federal Trade Commission v. BCO Consulting Services, Inc., et al.* (C.D. Cal.), Case No. 8:23-cv-00699-JWH (ADSx) (the "BCO Consulting Case"), in which Mr. McNamara is also the Court-appointed receiver. (Collectively, the instant action and the BCO Consulting Case are referred to as the "FTC Actions.")

to subpoena both Martinez and PAN for records pertaining to their business relationships with the Receivership Entities.

On August 7, 2023, the Receiver sent a detailed demand letter to PAN, after which the parties engaged in a substantive written exchange outlining their respective positions. Following this exchange, on December 29, 2023, the parties conducted a full-day virtual mediation, at which time they reached agreement to settle the dispute with PAN paying \$425,000, thus avoiding the time and expense of litigation.

In his Motion to Approve Settlement Agreement with Non-Party Payment Automation Network, Inc. and Allocation of Proceeds (ECF No. 58), the Receiver proposed an allocation of the proceeds between the two FTC Actions based upon an analysis of the fees charged by PAN to the Receivership Entities in each case: 75% of the fees were paid by BCO Consulting Receivership Entities and 25% were paid by the SL Finance Receivership Entities. Therefore, the settlement proceeds would be disbursed to each receivership according to those percentages. The Court entered an Order approving the Settlement and proposed Allocation on July 17, 2024 (ECF No. 65).

C. Taking Custody and Control of Receivership Entities' Assets

The Receiver's investigation revealed early on that there were little to no hard assets for the Receiver to marshal and liquidate. It was determined that the 2021 Mercedes Benz GLE 63 S Coupe titled to SL Finance did not have sufficient equity to justify the time and expense of selling it, so it was returned to a dealership in Henderson, Nevada.

The Permanent Injunction (ECF No. 56) provided Defendant Michael Castillo the option of transferring \$13,723 to the FTC or transferring title to his 2017 Tesla Model 3 to the Receiver. He chose to turn the vehicle over to the Receiver; however, after a detailed vehicle inspection was performed, it too was ///

determined to have insufficient equity to justify the time and expense of selling it and it was returned to a dealer.

The only items that were able to be sold from the Garden Grove site were two limited edition collectible Bearbrick HR Giger figurines, which the Receiver liquidated. The sale of both figurines resulted in net proceeds to the receivership of \$522.60.

D. Tax Refund

In the next 30 days, the receivership anticipates receiving a refund check from the IRS representing an overpayment of the 2021 Q2 quarterly payroll taxes in the amount of \$60,021.29. The check was previously issued by the IRS but had been returned as undeliverable; the IRS has agreed to re-issue the check and send the refund to the Receiver.

E. Consumer Protection Efforts

Upon appointment, the Receiver proceeded to ensure that all consumer payments to the Receivership Entities were suspended. Defendants' active websites were redirected to the Receiver's website, which provided information about the case and contained pertinent Court Orders and reports of the Receiver. The Receiver's office continues to field inquiries from consumers.

Utilizing Defendants' existing DPP customer relationship management database, the Receiver was able to send emails to the universe of enrolled consumers notifying them of the lawsuit, recommending that they contact their student loan servicers, and directing them to the Receiver's website for further details.

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⁷ https://regulatoryresolutions.com/case/federal-trade-commission-v-sl-finance-llc-et-al-sl-finance-receivership/.

IV.

Receivership Accounting

Attached as Exhibit 1 is a Receipts and Disbursements Summary for the receivership period through September 23, 2024. It shows aggregate receipts of \$205,533.98,8 less disbursements of \$120,903.54, for net cash as of this Final Report of \$84,630.44.

APPLICATION FOR DISCHARGE AND APPROVAL OF FINAL FEE APPLICATION

The Application for Discharge is made on the grounds that the underlying case has now been resolved as to all Defendants, and the Receiver has completed his duties as defined in the PI.

The Final Fee Application is made pursuant to ¶ 14(f) of the PI which authorizes the Receiver to "[c]hoose, engage, and employ attorneys, accountants, appraisers, and other independent contractors and technical specialists, as the Receiver deems advisable or necessary in the performance of duties and responsibilities under the authority granted by this Order" and ¶ 20, which provides that the "Receiver and all personnel hired by the Receiver as herein authorized, including counsel to the Receiver and accountants, are entitled to reasonable compensation for the performance of duties pursuant to this Order and for the cost of actual out-of-pocket expenses incurred by them, from the Assets now held by, in the possession or control of, or which may be received by, the Receivership Entities." This fee application seeks approval to pay fees and expenses for services during the 15-month period July 1, 2023 through September 23, 2024 as follows: \$12,169.00 fees and \$2,780.13 expenses to the Receiver and his staff payable to TWM Receiverships Inc., dba Regulatory Resolutions; and \$6,861.00 fees and \$606.56 expenses to Receiver's counsel McNamara Smith LLP.

⁸ This total includes the anticipated IRS refund of \$60,021.29.

The Final Fee Application also seeks authorization to hold back \$2,500.00 as 1 2 a reserve for final administrative costs, e.g., document and electronics storage costs, removal and destruction of computer hard drives, and document destruction 3 costs, which may be expended without further order of the Court, and after 120 4 5 days any unexpended funds from that reserve shall be disbursed to Plaintiff Federal Trade Commission. If the invoices in this Final Fee Application are approved for 6 payment in full, and the requested reserve of \$2,500.00 is approved, upon receipt 7 of the IRS refund, net cash for transfer to the FTC will be \$59,713.75. In addition, 8 all future payments in the PAN settlement will be directed to the FTC. 9 10 The Application for Discharge is based upon the Final Report, the Declaration of Thomas W. McNamara, and the proposed Order filed 11 simultaneously with this Application, the pleadings in this matter, and such other 12 13 oral and documentary evidence that may be presented at or before the time of the hearing on the Application. 14 15 Dated: September 23, 2024 MCNAMARA SMITH LLP /s/ Logan D. Smith Attorneys for Receiver,

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Thomas W. McNamara

CERTIFICATE OF SERVICE

I hereby certify that on the 23rd day of September, 2024, I caused the foregoing to be electronically filed with the Clerk of the Court using the CM/ECF system, which will send notification of the filing to all participants in the case who are registered CM/ECF users.

/s/ Logan D. Smith
Logan D. Smith
Attorney for Receiver,
Thomas W. McNamara

Case No. 8:23-cv-00698-JWH (ADSx) CERTIFICATE OF SERVICE